GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2009

H HOUSE BILL 205

(Public)

Short Title: Lottery Act Changes.

	Sponsors:	Sponsors: Representative Owens.			
	Referred to: Judiciary I, if favorable, Finance.				
	February 18, 2009				
1				A BILL TO BE ENTITLED	
2	AN ACT	TO N	MAKE	VARIOUS CHANGES TO THE NORTH CAROLINA STATE	
3	LOTT	OTTERY ACT.			
4	The Gener	ral Assembly of North Carolina enacts:			
5		SECT	SECTION 1. G.S. 18C-114(a)(8), (10), and (11) read as rewritten:		
6	"(a)	The Co	Commission shall have the following powers and duties:		
7		(8)		arge a fee of lottery vendors potential contractors and contractors not	
8				eed the cost of the criminal record check of the lottery vendor.potential	
9			contrac	ctors and contractors.	
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11		(10)		termine the incentives, if any, for any lottery employees, lottery	
12		vendors, potential contractors, lottery contractors, or electronic computer			
13				al operators.	
14		(11)	_	ecify the authority, compensation, and role of the Director, and to	
15				the authority, selection, and role of the other employees of the	
16				ission. All of the following apply to all employees of the	
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18			a.	No employee of the Commission may have a financial interest in any	
19				lottery vendor potential contractor or lottery contractor, other than an	
20				interest as part of a mutual fund.	
21			b.	No employee of the Commission with decision-making authority	
22				shall participate in any decision involving the retailer or vendor	
23 24				potential contractor with whom the employee has a financial interest.	
24 25			c.	No employee of the Commission who leaves the employment of the	
25 26				Commission may represent any vendor contractor, potential contractor, or retailer before the Commission for a period of one year	
21 22 23 24 25 26 27				following termination of employment with the Commission.	
28			d	A background investigation shall be conducted on each applicant for	
28 29			d.	employment with the Commission.	
30			e.	The Commission shall bond all employees with access to lottery	
31			C.	funds or revenue or security.	
32		**		runds of revenue of security.	
33		SECT	ION 2	The title of Article 6 of Chapter 18C of the General Statutes reads as	
34	rewritten:	BECT	1011 2.	The title of Affice of of Chapter 10c of the General Statutes reads as	
35	10 WILLOIL.			"Article 6.	
36		La	otterv V	endors Potential Contractors and Lottery Contractors."	
37		SECTION 3. G.S. 18C-151 reads as rewritten:			
<i>,</i>				5.5. 105 151 10mm no 10 million.	

"§ 18C-151. Contracts.

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- (a) Except as otherwise specifically provided in this subsection for contracts for the purchase of services, apparatus, supplies, materials, or equipment, Article 8 of Chapter 143 of the General Statutes, including the provisions relating to minority participation goals, shall apply to contracts entered into by the Commission. If this subsection and Article 8 of Chapter 143 are in conflict, the provisions of this subsection shall control. In recognition of the particularly sensitive nature of the Lottery and the competence, quality of product, experience, and timeliness, fairness, and integrity in the operation and administration of the Lottery and maximization of the objective of raising revenues, a contract for the purchase of services, apparatus, supplies, materials, or equipment requiring an estimated aggregate expenditure of ninety thousand dollars (\$90,000) or more may be awarded by the Commission only after the following have occurred:
 - (1) The Commission has invited proposals to be submitted by advertisement by electronic means or advertisement in a newspaper having general circulation in the State of North Carolina and containing the following information:
 - a. The time and place where a complete description of the services, apparatus, supplies, materials, or equipment may be had.
 - b. The time and place for opening of the proposals.
 - c. A statement reserving to the Commission the right to reject any or all proposals.
 - (2) Proposals may be rejected for any reason determined by the Commission to be in the best interest of the Lottery.
 - (3) All proposals shall be accompanied by a bond or letter of credit in an amount equal to not less than five percent (5%) of the proposal and the fee to cover the cost of the criminal record check conducted under G.S. 114-19.6.
 - (4) The Commission has complied with the minority participation goals of G.S. 143-128.2 and G.S. 143-128.3.
 - (5) The Commission may not award a contract to a lottery <u>vendor potential</u> <u>contractor</u> who has been convicted of a felony or any gambling offense in any state or federal court of the United States within 10 years of entering into the contract, or employs officers and directors who have been convicted of a felony or any gambling offense in any state or federal court of the United States within 10 years of entering into the contract.
 - (6) The Commission shall investigate and compare the overall business practices, ethical reputation, criminal record, civil litigation, competence, integrity, background, and regulatory compliance record of lottery vendors.potential contractors.
 - (7) The Commission may engage an independent firm experienced in evaluating government procurement proposals to aid in evaluating proposals for a major procurement.
 - (8) The Commission shall award the contract to the responsible lottery vendor potential contractor who submits the best proposal that maximizes the benefits to the State.
- (b) Upon the completion of the bidding process, a contract may be awarded to a lottery contractor with whom the Commission has previously contracted for the same purposes.
- (c) Before a contract is awarded, the Director shall conduct a thorough background investigation of all of the following:
 - (1) The vendor potential contractor to whom the contract is to be awarded.
 - (2) Any parent or subsidiary corporation of the <u>vendor potential contractor</u> to whom the contract is to be awarded.

- (3) All shareholders with a five percent (5%) or more interest in the vendor potential contractor or parent or subsidiary corporation of the vendor potential contractor to whom the contract is to be awarded.
- (4) All officers and directors of the <u>vendor_potential contractor</u> or parent or subsidiary corporation of the <u>vendor_potential contractor</u> to whom the contract is to be awarded.
- (d) The Commission may terminate the contract, without penalty, of a lottery contractor that fails to comply with the Commission's instruction to implement the recommendations of the State Auditor or an independent auditor in an audit conducted of Lottery security or operations.
- (e) After entering into a contract with a lottery contractor, the Commission shall require the lottery contractor to periodically update the information required to be disclosed under G.S. 18C-152(c). Any contract with a lottery contractor who does not periodically update the required disclosures may be terminated by the Commission.
- (f) No lottery system vendor nor any applicant for a contract may pay, give, or make any economic opportunity, gift, loan, gratuity, special discount, favor, hospitality, or service, excluding food and beverages having an aggregate value not exceeding one hundred dollars (\$100.00) in any calendar year, to the Director, any member or employee of the corporation, or a member of the immediate family residing in the same household as any of these individuals."

SECTION 4. G.S. 18C-152 reads as rewritten:

"§ 18C-152. Investigation of lottery vendors, potential contractors.

- (a) Lottery <u>vendors</u> <u>potential contractors</u> shall cooperate with the Director in completing any investigation required under G.S. 18C-151(c), including any appropriate investigation authorizations needed to facilitate these investigations.
- (b) The Commission shall adopt rules that provide for disclosures of information required to be disclosed under subsection (c) of this section by lottery vendors—potential contractors to ensure that the vendors—potential contractors provide all the information necessary to allow for a full and complete evaluation by the Director and Commission of the competence, integrity, background, and character of the lottery vendors—potential contractors. Information shall be disclosed for the following:
 - (1) If the <u>vendor potential contractor</u> is a corporation, the officers, directors, and each stockholder in that corporation; however, in the case of owners of equity securities of a publicly traded corporation, only the names and addresses of those known to the corporation to own beneficially five percent (5%) or more of the securities need be disclosed.
 - (2) If the <u>vendor_potential contractor</u> is a trust, the trustee and all persons entitled to receive income or benefits from the trust.
 - (3) If the <u>vendor potential contractor</u> is an association, the members, officers, and directors.
 - (4) If the <u>vendor potential contractor</u> is a partnership or joint venture, all of the general partners, limited partners, or joint venturers.
 - (5) For any vendor, potential contractor, any person who can exercise control or authority, or both, on behalf of the vendor. potential contractor. For any vendor, potential contractor, any person who can exercise control or authority, or both, on behalf of the vendor. potential contractor.
- (c) For purposes of this subsection, the term "vendor" "potential contractor" shall include the vendor potential contractor and each of the persons applicable under subsection (b) of this section. At a minimum, the vendor potential contractor required to disclose information for a thorough background investigation under G.S. 18C-151 shall do all of the following:
 - (1) Disclose the <u>vendor's potential contractor's</u> name, phone number, and address.

- Disclose all the states and jurisdictions in which the vendor potential 1 (2) 2 contractor does business and the nature of the business for each state or 3 jurisdiction. 4 Disclose all the states and jurisdictions in which the vendor potential (3) 5 contractor has contracts to supply gaming goods or services, including lottery goods and services, and the nature of the goods or services involved 6 7 for each state or jurisdiction. 8 (4) Disclose all the states and jurisdictions in which the vendor potential 9 contractor has applied for, has sought renewal of, has received, has been 10 denied, has pending, or has had revoked a lottery or gaming license or permit of any kind or had fines or penalties assessed on a license, permit, 11 12 contract, or operation and the disposition of such in each such state or 13 jurisdiction. If any lottery or gaming license, permit, or contract has been revoked or has not been renewed or any lottery or gaming license, permit, or 14 application has been either denied or is pending and has remained pending 15 for more than six months, all of the facts and circumstances underlying the 16 17 failure to receive that license shall be disclosed. 18 (5) Disclose the details of any finding or plea, conviction, or adjudication of 19 guilt in a state or federal court of the vendor potential contractor for any 20 felony or any other criminal offense other than a minor traffic violation. 21 (6) Disclose the details of any bankruptcy, insolvency, reorganization, or 22 corporate or individual purchase or takeover of another corporation, 23 including bonded indebtedness, or any pending litigation of the vendor. 24 potential contractor. 25 If at least twenty-five percent (25%) of the cost of a vendor's potential (7) 26 contractor's contract is subcontracted, the vendor-potential contractor shall 27 disclose all of the information required by this section for the subcontractor 28 as if the subcontractor were itself a vendor. potential contractor. 29 Make any additional disclosures and information the Commission (8) 30 determines to be appropriate for the contract involved. 31 All documents compiled by the Director in conducting the investigation of the 32 lottery vendors potential contractors shall be held as confidential information under Chapter 33 132 of the General Statutes." 34 **SECTION 5.** G.S. 18C-103 reads as rewritten: 35 "§ 18C-103. Definitions. 36 As used in this Chapter, unless the context requires otherwise: 37 "Commission" means the North Carolina State Lottery Commission. (1) 38 "Commissioner" means a member of the Commission. (2) 39 "Director" means the person selected by the Commission to be the chief (3) administrator of the North Carolina State Lottery. 40 "Game" or "lottery game" means any procedure or amusement authorized by 41 (4) 42 the Commission where prizes are distributed among persons who have paid, 43 or unconditionally agreed to pay, for tickets or shares that provide the opportunity to win those prizes and does not utilize a video gaming machine 44 45 as defined in G.S. 14-306.1(c).
 - "Lottery" means any lottery game or series of games established and (5) operated pursuant to this Chapter.
 - "Lottery contractor" means a person other than a lottery retailer with whom (6) the Commission has contracted for the purpose of providing goods or services to the Commission. Commission on an ongoing basis.

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approval by the Commission.

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To provide for the security and accuracy in the operation and administration (5) of the Commission and the Lottery, including examining the background of all prospective employees, lottery vendors, lottery potential contractors, lottery contractors and lottery retailers.

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To coordinate and collaborate with the appropriate law enforcement (6) authorities regarding investigations of violations of the laws relating to the operation of the Lottery and make reports to the Commission regarding those investigations.

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To confer with the Commission on the operation and administration of the (7) Lottery and make available for inspection by the Commission all books, records, files, documents, and other information of the Lottery.

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- To study the operation and administration of other lotteries and to collect demographic and other information concerning the Lottery and make recommendations to improve the operation and administration of the Lottery to the Commission, to the Governor, and to the General Assembly.
- (9) To provide monthly financial reports to the Commission of all lottery revenues, prize disbursements, expenses, net revenues, and all other financial transactions involving lottery funds.
- To enter into agreements with other states to operate and promote multistate (10)lotteries consistent with the purposes set forth in this Chapter and upon the approval of the Commission."

SECTION 8. G.S. 18C-132(h) reads as rewritten:

The right of any person to a prize shall not be assignable. Payment of any prize may "(h) be paid to the estate of a deceased prizewinner or to a person designated pursuant to a court order. Any prize or portion of a prize remaining unpaid at the death of a prize winner shall be paid to the estate of the deceased prize winner or to the trustee of a trust established by the prize winner or as designated in the deceased prize winner's will, living trust, or other prepared legal instrument if a copy of the trust document or instrument has been filed with the lottery, and no written notice of revocation has been received by the lottery prior to the prize winner's death."

SECTION 9. G.S. 18C-134(b) reads as rewritten:

"(b) Notification. – A claimant agency seeking to attempt collection of a debt through setoff must notify the Commission in writing and supply information necessary to identify the debtor. The claimant agency may include with the notification the date, if any, that the debt is expected to expire. The agency must notify the Commission in writing when a debt has been paid or is no longer owed the agency. A local agency may not submit a debt for collection under this section until it has met the requirements of G.S. 105A-5, and it must submit the debt to the Commission through one of the entities listed in G.S. 105A-3(b1).is automatically enrolled in the Commission's debt set-off program if it is enrolled in the Department of Revenue debt set-off program. To provide for more efficient operations, the Department of Revenue shall provide to the Commission on a periodic basis all updates to its debt set-off program as soon as practicable."

SECTION 10. G.S. 18C-134(e) reads as rewritten:

"(e) Confidentiality. – Notwithstanding any confidentiality statute of a claimant agency, the exchange of information among the Commission, the Department of Revenue, the claimant agency, the organization submitting debts on behalf of a local agency, and the debtor necessary to implement this section is lawful. The information an agency or organization obtains from the Commission in accordance with the exemption in this subsection may be used by the agency or organization only in the pursuit of its debt collection duties and practices."

SECTION 11. G.S. 18C-141(a) reads as rewritten:

The Director shall recommend to the Commission those persons with whom to contract as lottery game retailers. To the extent practicable, the Director shall meet the minority participation goals under Article 8 of Chapter 143 of the General Statutes. Documents compiled by the Director in conducting investigations of lottery retailers are confidential."

SECTION 12. G.S. 18C-142 reads as rewritten:

"§ 18C-142. Compensation for lottery game retailers.

The amount of compensation paid to lottery game retailers for their sales of lottery tickets or shares shall be seven percent (7%) of the retail price-face value of the tickets or shares sold for each lottery game. The Commission shall require submission of reports and remission of lottery revenues to the Commission on a timely basis."

SECTION 13. G.S. 18C-151(a) reads as rewritten:

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- Except as otherwise specifically provided in this subsection for contracts for the "(a) purchase of services, apparatus, supplies, materials, or equipment, Article 8 of Chapter 143 of the General Statutes, including the provisions relating to minority participation goals, shall apply to contracts entered into by the Commission. If this subsection and Article 8 of Chapter 143 are in conflict, the provisions of this subsection shall control. In recognition of the particularly sensitive nature of the Lottery and the competence, quality of product, experience, and timeliness, fairness, and integrity in the operation and administration of the Lottery and maximization of the objective of raising revenues, a contract for the purchase of services, apparatus, supplies, materials, or equipment requiring an estimated aggregate expenditure of ninety thousand dollars (\$90,000) or more may be awarded by the Commission only after the following have occurred:
 - The Commission has invited proposals to be submitted by advertisement by (1) electronic means or advertisement in a newspaper having general circulation in the State of North Carolina and containing the following information:
 - The time and place where a complete description of the services, a. apparatus, supplies, materials, or equipment may be had.
 - The time and place for opening of the proposals. b.
 - c. A statement reserving to the Commission the right to reject any or all proposals.
 - (2) Proposals may be rejected for any reason determined by the Commission to be in the best interest of the Lottery.
 - (3) All proposals shall be accompanied by a bond or letter of credit in an amount equal to not less than five percent (5%) of the proposal and the fee to cover the cost of the criminal record check conducted under G.S. 114-19.6.
 - The Commission has complied with the minority participation goals of (4) G.S. 143-128.2 and G.S. 143-128.3.
 - (5) The Commission may not award a contract to a lottery vendor potential contractor who has been convicted of a felony or any gambling offense in any state or federal court of the United States within 10 years of entering into the contract, or employs officers and directors who have been convicted of a felony or any gambling offense in any state or federal court of the United States within 10 years of entering into the contract.
 - The Commission shall investigate and compare the overall business (6) practices, ethical reputation, criminal record, civil litigation, competence, integrity, background, and regulatory compliance record of lottery vendors.
 - (7) The Commission may engage an independent firm experienced in evaluating government procurement proposals to aid in evaluating proposals for a major procurement.
 - When (i) performance or price competition for a product are not available; (7a) (ii) a needed product is available from only one source of supply; or (iii) standardization or compatibility is the overriding consideration, a competitive bid is not required.
 - (8) The Commission shall award the contract to the responsible lottery vendor who submits the best proposal that maximizes the benefits to the State."

SECTION 14. G.S. 18C-151(c) reads as rewritten:

- Before a contract to a lottery contractor is awarded, the Director shall conduct a thorough background investigation of all of the following:
 - The vendor potential contractor to whom the contract is to be awarded. (1)
 - (2) Any parent or subsidiary corporation of the vendor potential contractor to whom the contract is to be awarded.

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- All shareholders with a five percent (5%) or more interest in the vendor (3) potential contractor or parent or subsidiary corporation of the vendor potential contractor to whom the contract is to be awarded.
- All officers and directors of the vendor-potential contractor or parent or (4) subsidiary corporation of the vendor potential contractor to whom the contract is to be awarded."

SECTION 15. G.S. 18C-151(f) reads as rewritten:

"(f) No lottery system vendor nor any applicant for a contract contractor or potential contractor may pay, give, or make any economic opportunity, gift, loan, gratuity, special discount, favor, hospitality, or service, excluding food and beverages having an aggregate value not exceeding one hundred dollars (\$100.00) in any calendar year, to the Director, any member or employee of the corporation, or a member of the immediate family residing in the same household as any of these individuals."

SECTION 16. G.S. 18C-162(a)(4) reads as rewritten:

- "(a) The Commission shall allocate revenues to the North Carolina State Lottery Fund in order to increase and maximize the available revenues for education purposes, and to the extent practicable, shall adhere to the following guidelines:
 - (4) No more than seven percent (7%) of the total annual revenues, face value of tickets or shares, as described in this Chapter, shall be allocated for compensation paid to lottery game retailers."

SECTION 17. G.S. 18C-143 is amended by adding a new subsection to read:

All Lottery proceeds minus applicable retailer commissions are held in trust by "(f) lottery retailers until such time as they are received by the Commission. A lottery retailer shall have a fiduciary duty to preserve and account for lottery proceeds including any unsold tickets."

SECTION 18. G.S. 18C-132(a) reads as rewritten:

- "(a) If a lottery game uses a daily or less frequent drawing of winning numbers, a drawing among entries, entries including second chance drawings where the value of the prize is five thousand dollars (\$5,000) or more, or a drawing among finalists, all of the following conditions shall be met:
 - The drawings shall be open to the public. (1)
 - (2) The drawings shall be witnessed by an independent certified public accountant. accountant or by an auditor employed by a certified public accounting firm.
 - (3) Any equipment used in the drawings shall be inspected by the independent certified public accountant and an employee of the Commission both before and after the drawings.
 - Audio and visual records of the drawings and inspections shall be made. (4)

If a lottery game uses a drawing among entries for (i) a second chance drawing, or (ii) any other promotion conducted by the lottery, where the value of the prize is less than five thousand dollars (\$5,000) in value, the requirements of subdivisions (2) and (3) do not apply."

SECTION 19. Chapter 18C of the General Statutes is amended by adding a new section to read:

"§ 18C-122.1. Internal Audit Working Papers.

Internal audit working papers of the Commission shall be confidential provided, however, that audit reports shall be public records to the extent that they do not include information that, under State laws, is confidential and exempt from Chapter 132 of the General Statutes or would compromise the security systems of the lottery."

SECTION 20. G.S. 18C-122 reads as rewritten:

"§ 18C-122. Independent audits.

- (a) At the beginning of each—Biennially, at the beginning of the calendar year, the Commission shall engage an independent firm experienced in security procedures, including computer security and systems security, to conduct a comprehensive study and evaluation of all aspects of security in the operation of the Commission and of the Lottery. At a minimum, such a security assessment should include a review of network vulnerability, application vulnerability, application code review, wireless security, security policy and processes, security/privacy program management, technology infrastructure and security controls, security organization and governance, and operational effectiveness.
- (b) The portion of the security audit report containing the overall evaluation of the Commission and of lottery games in terms of each aspect of security shall be presented to the Commission, to the Governor, and to the General Assembly.
- (c) The portion of the security audit report containing specific recommendations shall be confidential, shall be presented only to the Director and to the Commission, and shall be exempt from Chapter 132 of the General Statutes. The Commission may hear the report of such an audit, discuss, and take action on any recommendations to address that audit under G.S. 143-318.11(a)(1).
- (d) <u>Biennially at the end of the fiscal_Every fourth year</u>, the Commission shall engage an independent auditing firm that has experience in evaluating the operation of lotteries to perform an audit of the Lottery. The results of this audit shall be presented to the Commission, to the Governor, and to the General Assembly."

SECTION 21. This act is effective when it becomes law.