# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H HOUSE BILL 863

Short Title:	Qualifications for Sheriff/Expunctions.	(Public)
Sponsors:	Representatives McNeill and C. Smith (Primary Sponsors).  For a complete list of sponsors, refer to the North Carolina General Assembly web site.	
Referred to:	Elections and Ethics Law, if favorable, Finance, if favorable, Rules, Calendar, and Operations of the House	

# April 22, 2019

A BILL TO BE ENTITLED

AN ACT TO REQUIRE A CANDIDATE OR APPOINTEE FOR THE OFFICE OF SHERIFF

TO DISCLOSE ALL FELONY CONVICTIONS, INCLUDING ANY EXPUNGED CONVICTIONS.

The General Assembly of North Carolina enacts:

**SECTION 1.** G.S. 162-2 reads as rewritten:

# "§ 162-2. Disqualifications for the office.

- (a) No person shall be eligible for the office of sheriff who is if any of the following apply:
  - (1) The person is not of the age of 21 years, years.
  - (2) The person has been convicted of a felony in this State, the United States, or any other state, whether or not that person has been restored to the rights of citizenship or granted an expunction. This subdivision shall not include an unconditional pardon of innocence.
  - (3) or has The person is not resided a qualified voter in the county in which he the candidate is chosen for one year immediately preceding his election. chosen.
- (b) Notwithstanding Article 5 of Chapter 15A of the General Statutes, any person filing a notice of candidacy, or any appointee selected to fill a vacancy, to the office of sheriff shall provide a statement of disclosure prepared by the North Carolina Sheriffs' Education and Training Standards Commission in accordance with Article 3 of Chapter 17E of the General Statutes.
- (c) No person shall engage in the practice of law or serve as a member of the General Assembly while serving as sheriff."

**SECTION 2.** G.S. 163A-972 reads as rewritten:

# "§ 163A-972. Notices of candidacy; pledge; with whom filed; date for filing.

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(e) Disclosure of Felony Conviction. – At-Except for candidates to the office of sheriff as provided in subsection (f) of this section, at the same time the candidate files notice of candidacy under this section and G.S. 163A-973, 163A-974, 163A-975, 163A-977, and 163A-978, the candidate shall file with the same office a statement answering the following question: "Have you ever been convicted of a felony?" The State Board shall adapt the notice of candidacy form to include the statement required by this subsection. The form shall make clear that a felony conviction need not be disclosed if the conviction was dismissed as a result of reversal on appeal or resulted in a pardon of innocence or expungement. The form shall require



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a candidate who answers "yes" to the question to provide the name of the offense, the date of conviction, the date of the restoration of citizenship rights, and the county and state of conviction. The form shall require the candidate to swear or affirm that the statements on the form are true, correct, and complete to the best of the candidate's knowledge or belief. The form shall be available as a public record in the office of the board of elections where the candidate files notice of candidacy and shall contain an explanation that a prior felony conviction does not preclude holding elective office if the candidate's rights of citizenship have been restored. This subsection shall also apply to individuals who become candidates for election by the people under G.S. 163A-987, 163A-1005, 163A-1006, 163A-953, 115C-37, 130A-50, Part 2 of Article 27 of this Chapter, or any other statute or local act. Those individuals shall complete the question at the time the documents are filed initiating their candidacy. The State Board shall adapt those documents to include the statement required by this subsection. If an individual does not complete the statement required by this subsection, the board of elections accepting the filing shall notify the individual of the omission, and the individual shall have 48 hours after notice to complete the statement. If the individual does not complete the statement at the time of filing or within 48 hours after the notice, the individual's filing is not complete, the individual's name shall not appear on the ballot as a candidate, and votes for the that individual shall not be counted. It is a Class I felony to complete the form knowing that information as to felony conviction or restoration of citizenship is untrue. This subsection shall not apply to candidates required by G.S. 163A-187(f) to file Statements of Economic Interest.

(f) Disclosure of Felony Convictions and Expungements for the Office of Sheriff. – At the time of filing the notice of candidacy each candidate to the office of sheriff shall file a valid disclosure statement prepared in accordance with G.S. 17E-20 verifying that individual has no prior felony convictions or expungements of felony convictions. If a candidate does not file such valid disclosure statement required by this subsection, that individual's filing is not complete, the individual's name shall not appear on the ballot as a candidate, and votes for that individual shall not be counted in accordance with Section 2 of Article VII of the North Carolina Constitution."

**SECTION 3.(a)** G.S. 17E-1 through G.S. 17E-6 and G.S. 17E-10 are recodified as Article 1 of Chapter 17E of the General Statutes as follows:

"Article 1.

"General."

**SECTION 3.(b)** G.S. 17E-7 through G.S. 17E-19, with the exception of G.S. 17E-10, are recodified as Article 2 of Chapter 17E of the General Statutes as follows:

"Article 2.

"Justice Officers."

**SECTION 3.(c)** When recodifying pursuant to this section, the Revisor may separate subsections of existing statutory sections into new sections and, when necessary to organize relevant law into its proper place in Chapter 17E of the General Statutes, as amended by this act, may rearrange sentences that currently appear within subsections. The Revisor may modify statutory citations throughout the General Statutes, as appropriate, and may modify any references to statutory divisions, such as "Chapter," "Subchapter," "Article," "Part," "section," and "subsection," adjust the order of lists of multiple statutes to maintain statutory order, correct terms and conform names and titles changed by this act, and make conforming changes to catch lines and references to catch lines. The Revisor may also adjust subject and verb agreement and the placement of conjunctions. The Revisor shall consult with the North Carolina Sheriffs' Education and Training Standards Commission on this recodification.

**SECTION 4.** G.S. 17E-4(b), as recodified by Section 3 of this act, is amended by adding a new subdivision to read:

"(13) Prepare disclosure statements for candidates and potential appointees for the office of sheriff with respect to felony convictions and expunctions, as

provided for in this Chapter. The Commission may charge a fee of the applicant to cover the cost of any criminal history check."

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**SECTION 5.** G.S. 17E-11, as recodified by Section 3 of this act, reads as rewritten: "§ 17E-11. Application and construction of Chapter. Article.

Nothing in this Chapter Article shall apply to the sheriff elected by the people. Nothing in this Chapter Article shall be construed as modifying the character of a (b) sheriff from an elective office, or as modifying the character of the office of deputy sheriff from

an appointive office.

If a justice officer, or a criminal justice officer as defined in G.S. 17C-2(c), becomes sheriff, the justice officer is not required to maintain certification for the period served as sheriff. The Commission shall reinstate certification upon the conclusion of the period of service as sheriff and in conformance with the rules of the Commission for the application for certification."

**SECTION 6.** Chapter 17E of the General Statutes is amended by adding a new Article to read:

> "Article 3. "Sheriffs.

"§ 17E-20. Disclosure of convictions and expungements for the office of sheriff.

- Each individual filing, or intending to file, a notice of candidacy for election, or any (a) individual prior to appointment to fill a vacancy, to the office of sheriff shall request the Commission to prepare a disclosure statement verifying that individual has no prior felony convictions or expungements of felony convictions. The individual shall provide such information as required by the Commission for the completion of the disclosure statement, including any evidence that the individual has been granted an unconditional pardon of innocence for a felony crime in this State, any other state, or the United States, and any fee to cover the cost of the criminal background check.
- Upon the request of an individual filing, or intending to file, a notice of candidacy for election as sheriff, or any individual prior to appointment to fill a vacancy to the office of sheriff, the Commission shall prepare a disclosure statement verifying that the individual has no prior felony convictions or expungements for felony convictions. The disclosure statement shall be in a format as determined by the Commission, but shall include at least all of the following:
  - Name of the individual. (1)
  - **(2)** Date the disclosure statement was prepared.
  - (3) County of residence of the individual.
  - (4) A statement that individual has no prior felony convictions or expungements for felony convictions, if in fact the individual has no prior felony convictions or expungements for felony convictions.
- In preparing the disclosure statement, the Commission shall do at least all of the (c) following:
  - Conduct a criminal history record check of state and national databases to <u>(1)</u> determine if the individual has a record of a felony conviction.
  - Contact the Administrative Office of the Courts and request confirmation of (2) whether or not the individual has previously received an expunction of a felony record.
  - Determine if the individual has ever been convicted of a felony in violation of (3) Section 2 of Article VII of the North Carolina Constitution.
- Any request for a disclosure statement, any supporting documentation used in the preparation of any disclosure statement, and any disclosure statement prepared by the Commission in accordance with this section is confidential and not a public record under Chapter 132 of the General Statutes.
- "§ 17E-21 through 17E-24. Reserved. 50
- "§ 17E-25. Expunction records access. 51

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Notwithstanding G.S. 15A-145.4 or G.S. 15A-145.5, the Commission may gain access to an individual's felony conviction records, including those maintained by the Administrative Office of the Courts in its confidential files containing the names of persons granted expunctions for the purposes of this Article.

"§ 17E-26 through 17E-29. Reserved.

# "§ 17E-30. Expiration of disclosure of convictions and expungements for the office of sheriff.

Any disclosure statement prepared by the Commission shall be valid for the purpose of filing in accordance with G.S. 163A-972, 162-5, or 162-5.1 for 90 days after issuance."

**SECTION 7.** G.S. 15A-151(a) reads as rewritten:

- "(a) The Administrative Office of the Courts shall maintain a confidential file for expungements containing the petitions granted under this Article and the names of those people for whom it received a notice under G.S. 15A-150. The information contained in the file may be disclosed only as follows:
  - (1) Upon request of a judge of the General Court of Justice of North Carolina for the purpose of ascertaining whether a person charged with an offense has been previously granted a discharge or an expunction.
  - (2) Upon request of a person requesting confirmation of the person's own discharge or expunction.
  - (3) To the General Court of Justice of North Carolina in response to a subpoena or other court order issued pursuant to a civil action under G.S. 15A-152.
  - (4) Upon request of State or local law enforcement, if the criminal record was expunged pursuant to G.S. 15A 145.4, 15A 145.5, or 15A 145.6 under this Chapter for employment purposes only.
  - (5) Upon the request of the North Carolina Criminal Justice Education and Training Standards Commission, if the criminal record was expunged pursuant to G.S. 15A-145.4, 15A-145.5, or 15A-145.6 under this Chapter for certification purposes only.
  - (6) Upon request of the North Carolina Sheriff's Standards Commission, if the criminal record was expunged pursuant to G.S. 15A-145.4, 15A-145.5, or 15A-145.6 under this Chapter for certification purposes only.
  - (7) To the district attorney in accordance with G.S. 15A-151.5.
  - (8) Upon request of the North Carolina Sheriffs' Education and Training Standards Commission, if the criminal record was expunged under this Chapter for purposes of preparing a disclosure statement in accordance with Article 3 of Chapter 17E of the General Statutes."

**SECTION 8.(a)** G.S. 15A-153 reads as rewritten:

# "§ 15A-153. Effect of expunction; prohibited practices by employers, educational institutions, agencies of State and local governments.

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- (e) [Exceptions. –] The provisions of subsection (d) of this section do not apply to any applicant or licensee seeking or holding any certification issued by the North Carolina Criminal Justice Education and Training Standards Commission pursuant to Article 1 of Chapter 17C of the General Statutes or the North Carolina Sheriffs Education and Training Standards Commission pursuant to Article 2 of Chapter 17E of the General Statutes:
  - (1) Convictions expunged pursuant to G.S. 15A-145.4. Persons pursuing certification under the provisions of Article 1 of Chapter 17C or Article 2 of Chapter 17E of the General Statutes shall disclose any and all felony convictions to the certifying Commission regardless of whether or not the felony convictions were expunged pursuant to the provisions of G.S. 15A-145.4.

Convictions expunged pursuant to G.S. 15A-145.5. – Persons pursuing (2) certification under the provisions of Article 1 of Chapter 17C or Article 2 of Chapter 17E of the General Statutes shall disclose any and all convictions to the certifying Commission regardless of whether or not the convictions were expunged pursuant to the provisions of G.S. 15A-145.5.

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The provisions of subsection (d) of this section do not apply to any individual (e1) requesting a disclosure statement be prepared by the North Carolina Sheriffs' Education and Training Standards Commission pursuant to Article 3 of Chapter 17E of the General Statutes. ...."

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**SECTION 8.(b)** G.S. 15A-145.4 reads as rewritten:

"§ 15A-145.4. Expunction of records for first offenders who are under 18 years of age at the time of the commission of a nonviolent felony.

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- (f) No person as to whom an order has been entered pursuant to subsection (e) of this section shall be held thereafter under any provision of any laws to be guilty of perjury or otherwise giving a false statement by reason of that person's failure to recite or acknowledge the arrest, indictment, information, trial, or conviction. Persons pursuing certification under the provisions of Article 1 of Chapter 17C or 17E of the General Statutes, however, shall disclose any and all felony convictions to the certifying Commission regardless of whether or not the felony convictions were expunged pursuant to the provisions of this section. This subsection shall not apply to a sentencing hearing when the person has been convicted of a subsequent criminal offense.
- (f1) Persons required by State law to obtain a criminal history record check on a prospective employee shall not be deemed to have knowledge of any convictions expunged under this section.
- (f2) Persons pursuing certification under the provisions of Article 1 of Chapter 17C or Article 2 of Chapter 17E of the General Statutes, however, shall disclose any and all felony convictions to the certifying Commission regardless of whether or not the felony convictions were expunged pursuant to the provisions of this section.
- (f3)Persons requesting a disclosure statement be prepared by the North Carolina Sheriffs' Education and Training Standards Commission pursuant to Article 3 of Chapter 17E of the General Statutes, however, shall disclose any and all felony convictions to the North Carolina Sheriffs' Education and Training Standards Commission regardless of whether or not the felony convictions were expunged pursuant to the provisions of this section.

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**SECTION 8.(c)** G.S. 15A-145.5 reads as rewritten:

# "§ 15A-145.5. Expunction of certain misdemeanors and felonies; no age limitation.

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- (d1)Persons pursuing certification under the provisions of Article 1 of Chapter 17C or Article 2 of Chapter 17E of the General Statutes, however, shall disclose any and all convictions to the certifying Commission, regardless of whether or not the convictions were expunged pursuant to the provisions of this section.
- Persons requesting a disclosure statement be prepared by the North Carolina Sheriffs' Education and Training Standards Commission pursuant to Article 3 of Chapter 17E of the General Statutes, however, shall disclose any and all felony convictions to the North Carolina Sheriffs' Education and Training Standards Commission regardless of whether or not the felony convictions were expunged pursuant to the provisions of this section.
- Persons required by State law to obtain a criminal history record check on a (d3)prospective employee shall not be deemed to have knowledge of any convictions expunged under this section.

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**SECTION 8.(d)** G.S. 15A-145.6 reads as rewritten:

# "§ 15A-145.6. Expunctions for certain defendants convicted of prostitution.

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- (g1) Persons pursuing certification under the provisions of Article 1 of Chapter 17C or Article 2 of 17E of the General Statutes, however, shall disclose any and all prostitution convictions to the certifying Commission regardless of whether or not the prostitution convictions were expunged pursuant to the provisions of this section.
- (g2) Persons requesting a disclosure statement be prepared by the North Carolina Sheriffs' Education and Training Standards Commission pursuant to Article 3 of Chapter 17E of the General Statutes, however, shall disclose any and all felony convictions to the North Carolina Sheriffs' Education and Training Standards Commission regardless of whether or not the felony convictions were expunged pursuant to the provisions of this section.
- (g3) Persons required by State law to obtain a criminal history record check on a prospective employee shall not be deemed to have knowledge of any convictions expunged under this section.

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## **SECTION 9.(a)** G.S. 162-5 reads as rewritten:

## "§ 162-5. Vacancy filled; duties performed by coroner or chief deputy.

- (a) If any vacancy occurs in the office of sheriff, the coroner of the county shall execute all process directed to the sheriff until the first meeting of the <u>board of county commissioners</u> next succeeding such vacancy, when the board <u>of county commissioners</u> shall <u>elect-appoint a</u> sheriff to supply the vacancy for the residue of the term, who shall possess the same qualifications, enter into the same bond, and be subject to removal, as the sheriff regularly elected.
- (b) If the board of county commissioners should fail to fill such vacancy, the coroner shall continue to discharge the duties of sheriff until it shall be filled. In those counties where the office of coroner has been abolished, the chief deputy sheriff, or if there is no chief deputy, then the senior deputy in years of service, shall perform all the duties of the sheriff until the board of county commissioners appoint some person to fill the unexpired term. In all counties the regular deputy sheriffs shall, during the interim of the vacancy, continue to perform their duties with full authority.
- (c) The board of county commissioners shall not make any appointment under this section without first being presented with a valid disclosure statement of no felony convictions or expungements, issued within 90 days prior to the appointment, prepared by the North Carolina Sheriffs' Education and Training Standards Commission pursuant to Article 3 of Chapter 17E of the General Statutes with respect to the individual being appointed."

#### **SECTION 9.(b)** G.S. 162-5.1 reads as rewritten:

# "§ 162-5.1. Vacancy filled in certain counties; duties performed by coroner or chief deputy.

- (a) If any vacancy occurs in the office of sheriff, the coroner of the county shall execute all process directed to the sheriff until the board of county commissioners shall elect appoint a sheriff to supply the vacancy for the residue of the term, who shall possess the same qualifications, enter into the same bond, and be subject to removal, as the sheriff regularly elected.
- (b) If the sheriff were elected as a nominee of a political party, the board of <u>county</u> commissioners shall consult the county executive committee of that political party before filling the vacancy, and shall <u>elect appoint</u> the person recommended by the county executive committee of that party, if the party makes a recommendation within 30 days of the occurrence of the vacancy.
- (c) If the board should fail to fill such vacancy, the coroner shall continue to discharge the duties of sheriff until it shall be filled. In those counties where the office of coroner has been abolished, the chief deputy sheriff, or if there is no chief deputy, then the senior deputy in years

of service, shall perform all the duties of the sheriff until the <u>board of</u> county commissioners appoint some person to fill the unexpired term. In all counties the regular deputy sheriffs shall, during the interim of the vacancy, continue to perform their duties with full authority.

- (d) The board of county commissioners shall not make any appointment under this section without first being presented with a valid disclosure statement of no felony convictions or expungements, issued within 90 days prior to the appointment, prepared by the North Carolina Sheriffs' Education and Training Standards Commission pursuant to Article 3 of Chapter 17E of the General Statutes with respect to the individual being appointed.
- (e) This section shall apply only in the following counties: Alamance, Alexander, Alleghany, Avery, Beaufort, Brunswick, Buncombe, Burke, Cabarrus, Caldwell, Carteret, Cherokee, Clay, Cleveland, Davidson, Davie, Edgecombe, Forsyth, Gaston, Graham, Guilford, Haywood, Henderson, Hyde, Jackson, Lee, Lincoln, Madison, McDowell, Mecklenburg, Moore, New Hanover, Onslow, Pender, Polk, Randolph, Richmond, Rockingham, Rutherford, Sampson, Stokes, Surry, Transylvania, Wake, Washington, Wayne, and Yancey."

**SECTION 10.** Article 13 of Chapter 143B of the General Statutes is amended by adding a new section to read:

### "§ 143B-972. Criminal record checks for sheriffs.

- (a) The Department of Public Safety may provide to the North Carolina Sheriffs' Education and Training Standards Commission a criminal history from the State and National Repositories of Criminal Histories for any person filing a notice of candidacy, or any potential appointee to fill a vacancy, to the office of sheriff. The North Carolina Sheriffs' Education and Training Standards Commission shall provide to the Department of Public Safety, along with the request, the fingerprints of the person filing a notice of candidacy, or any potential appointee to fill a vacancy, to the office of sheriff, a form signed by the individual consenting to the criminal record check and use of fingerprints and other identifying information required by the State and National Repositories, and any additional information required by the Department of Public Safety. The fingerprints of the individual shall be forwarded to the State Bureau of Investigation for a search of the State's criminal history record file, and the State Bureau of Investigation shall forward a set of fingerprints to the Federal Bureau of Investigation for a national criminal history record check.
- (b) The criminal history report shall be provided to the North Carolina Sheriffs' Education and Training Standards Commission, who shall keep all information obtained pursuant to this section confidential to the North Carolina Sheriffs' Education and Training Standards Commission. A criminal history report obtained as provided in this section is not a public record under Chapter 132 of the General Statutes."
- **SECTION 11.** This act is effective when it becomes law and applies to elections and appointments to the office of sheriff on or after that date.